The Lived Experience of Job Loss: Consequences for Health and Well-being and Implications for Social Policy

Julia Anaf

BA Hons, BSW, MPubPol

June 2011

Southgate Institute for Health, Society and Equity School of Medicine Faculty of Health Sciences Flinders University

Submitted in fulfilment of the requirements for the degree of Doctor of Philosophy

TABLE OF CONTENTS

List of figures	viii
Summary	ix
Declaration	x
Acknowledgements	xi
CHAPTER 1: INTRODUCTION	1
Research aims Research rationale Research questions Critical theoretical approach Key concepts	1 2 2 2 3
Chapter outline	4
CHAPTER 2: INDUSTRY RESTRUCTURING AND AUTOMOTIVE JOB LOSS	6
Introduction	6
The nexus between globalisation and neoliberalism	7
Limitations of neoliberal economic hegemony	9
The automotive manufacturing sector	11
The global automotive sector The Australian automotive sector The South Australian automotive sector	11 12 14
Mitsubishi in South Australia	15
Mitsubishi and the South Australian economy	16
Global challenges leading to job loss at Mitsubishi	17
Chapter summary	19
CHAPTER 3: EMPLOYMENT AS A SOCIAL DETERMINANT OF HEALTH	21
Introduction	21
Defining health and well-being	21
Social determinants of health	24
Critical health perspectives	25
Psychosocial health perspectives	26
The nexus between employment and health	28
Employment status and mental health Changing employment structures	30 31

Job loss	32
Job loss and job insecurity Neoliberalism and job loss research	32 34
Job loss and social policy	38
Chapter summary	40
CHAPTER 4: RESEARCH METHODOLOGY	41
Introduction and research paradigm	41
Critical theoretical perspective	42
Research design, aims and rationale	43
Research questions	44
Qualitative research approach	45
Social theory	46
Case study design	47
The wider research context	48
Positioning the case study and thesis in relation to the longitudinal study	50
Research methods	52
Interview methods	52
Data set 1: Semi-structured interviews Documentary methods	52 54
Data set 2: Policy-related documents	55
Document selection	56
Data analysis	57
Ritchie and Spencer's 'framework' analysis	58
Data analysis Stage 1: Interview transcripts Data analysis Stage 2: Policy-related documents	58 59
Maintaining research rigour	60
Introduction Maintaining research rigour in conducting this case study	60 61
Maintaining theoretical adequacy	62
Engaging reflexivity	63
Personal standpoint: potential influences on research	63
Chapter summary	66
CHAPTER 5: REAPPRAISING THE AGENT IN SOCIAL POLICY	67
Introduction	67
The agency and structure debate	68
Human agency	68
Social structure	69

Mills' sociological imagination'71Giddens' structuration theory72Reappraising human agency73Agency, recognition and respect76'Good enough' principles for welfare78Expanding conceptions of agency80Lister's theoretical approach80Lister's model of agency82'Getting by'82'Getting but (of)'82'Getting out (of)'82'Getting out (of)'82'Getting out (of)'82'Getting out (of)'83Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's model of agency85Hoggett's nodel of agency89Social suffering90Agency and conditional welfare93Rights-based approaches to welfare provision93Obligations-based approaches to welfare provision93Obligations-based approaches to welfare provision93Obligations-based social policy: metaphors and morality Market liberalism99Agency and numan service organisations101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian federal structure Forminy' welfare108Franciny welfare and state redistribution101	Co-determinism: bridging agency and structure	70
Giddens' structuration theory72Reappraising human agency73Agency, recognition and respect76'Good enough' principles for welfare78Expanding conceptions of agency80Lister's theoretical approach80Lister's model of agency82'Getting out (of)'82'Getting out (of)'83Hoggett's theoretical approach84Limits to reflexive agency85Non-reflexive agency88'The reflexive agency89The reflexive agency89The reflexive agency90Agency and conditional welfare93Nights-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market iberalism99Communitarianism99Agency and normative roles of human service organisations101'Values and normative roles of human service organisations103'Steret-level' bureaucracy103Chapter summa	Mills' 'socioloaical imaaination'	71
Agency, recognition and respect76'Good enough' principles for welfare76Expanding conceptions of agency78Lister's theoretical approach80Lister's model of agency80'Getting by'82'Getting out (of)'82'Getting (back) at'82'Getting (back) at'82'Getting out (of)'82'Getting out (of)'82'Getting out (of)'82'Getting out (of)'82'Getting out (of)'83Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's nodel of agency88Non-reflexive agency88Non-reflexive agency89Social suffering90Agency and conditional welfare93Rights-based approaches to welfare provision93Obligations-based social policy: metaphors and morality95Market liberalism99Communitariaism99Agency and human service organisations100Values and normative roles of human service organisations103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian policy realm107		72
Agency, recognition and respect76'Good enough' principles for welfare76Expanding conceptions of agency78Lister's theoretical approach80Lister's model of agency80'Getting by'82'Getting out (of)'82'Getting (back) at'82'Getting (back) at'82'Getting out (of)'82'Getting out (of)'82'Getting out (of)'82'Getting out (of)'82'Getting out (of)'83Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's nodel of agency88Non-reflexive agency88Non-reflexive agency89Social suffering90Agency and conditional welfare93Rights-based approaches to welfare provision93Obligations-based social policy: metaphors and morality95Market liberalism99Communitariaism99Agency and human service organisations100Values and normative roles of human service organisations103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian policy realm107		
'Good enough' principles for welfare Expanding conceptions of agency76Lister's theoretical approach80Lister's model of agency80'Getting by' 'Getting out (off'82'Getting bx' 'Getting out (off'82'Getting bx' 'Getting out (off'83Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's model of agency87Reflexive agency88Non-reflexive agency88Non-reflexive agency88Social suffering90Agency and conditional welfare93Rights-based approaches to welfare provision Obligations-based approaches to welfare provision Communitarianism93Agency and normative roles of human service organisations 'Street-level' bureaucracy101Values and normative roles of human service organisations 'Street-level' bureaucracy101Introduction106Social structure for haustralian policy realm107The Australian policy realm107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution100	Reappraising human agency	/3
Expanding conceptions of agency78Lister's theoretical approach80Lister's model of agency80"Getting by'82"Getting out (off'82"Getting out (off'83Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's model of agency88Non-reflexive agency88Non-reflexive agency89The self as non-reflexive object89The reflexive agency89Social suffering90Agency and conditional welfare93Nights-based approaches to welfare provision93Obligations-based approaches to welfare provision93New paternalism99Communitarianism99Agency and human service organisations101Values and normative roles of human service organisations101Values and normative roles of human service organisations101Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction107The Australian policy realm108Forms of welfare and state redistribution108		76
Lister's theoretical approach80Lister's model of agency80'Getting by'82'Getting out (off)'82'Getting organised'83Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's model of agency85Hoggett's model of agency88Non-reflexive agency88Non-reflexive agency88Non-reflexive object89The self as non-reflexive object89Social suffering90Agency and conditional welfare93Nights-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Agency and human service organisations101Values and normative roles of human service organisations101Values and normative roles of human service organisations101Values and normative roles of human service organisations101Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Social structure107The Australian policy realm108Forms of welfare and state redistribution108	'Good enough' principles for welfare	76
Lister's model of agency80'Getting by' ('Getting out (of)' ('Getting out (of)' ('Getting out (of)' ('Getting out (of)' ('Getting organised')82Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's model of agency87Reflexive agency88Non-reflexive agency88The self as non-reflexive object89The reflexive agency89Social suffering90Agency and conditional welfare93Nights-based approaches to welfare provision93Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Communitarianism99Agency and numan service organisations101Values and normative roles of human service organisations101Values and normative roles of human service organisations101Street-level' bureaucracy104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction107The Australian federal structure Forms of welfare and state redistribution108The Australian federal structure Forms of welfare and state redistribution108	Expanding conceptions of agency	78
'Getting by'82 ('Getting out (of)'82 ('Getting organised'83Hoggett's theoretical approach84 Limits to reflexive agency85Hoggett's model of agency87 Reflexive agency88 Ron-reflexive agency88 Ron-reflexive objectNon-reflexive object8989The self as non-reflexive object89Social suffering90Agency and conditional welfare93 Rights-based approaches to welfare provision Obligations-based social policy: metaphors and morality Market liberalism Communitarianism93Agency and normative roles of human service organisations 'Street-level' bureaucracy100 103Values and normative roles of human service organisations 'Street-level' bureaucracy104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction107 The Australian policy realm107 108 Ling Social structure Forms of welfare and state redistribution108 100	Lister's theoretical approach	80
'Getting out (of)' 'Getting (back) at'82 82 'Getting organised'82 83Hoggett's theoretical approach84 Limits to reflexive agency85Hoggett's model of agency87 Reflexive agency88 Non-reflexive agency88 89 70Non-reflexive agency88 S989Social suffering90Agency and conditional welfare93 Non-reflexive agency bildingations-based approaches to welfare provision Imposing obligations-based social policy: metaphors and morality Market liberalism93 99 P CommunitarianismAgency and normative roles of human service organisations 'Street-level' bureaucracy100 103Values and normative roles of human service organisations 'Street-level' bureaucracy104 105CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106 107 The Australian policy realm107 108 107The Australian policy realm107 108 Forms of welfare and state redistribution108 100	Lister's model of agency	80
'Getting out (of)'82'Getting (back) at'83'Getting organised'83Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's model of agency87Reflexive agency88Non-reflexive agency88The self as non-reflexive object89The reflexive self-as-object89Social suffering90Agency and conditional welfare93Rights-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Agency and normative roles of human service organisations100Values and normative roles of human service organisations103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Social structure107The Australian policy realm107The Australian policy realm108Forms of welfare and state redistribution108	'Gettina by'	82
'Getting (back) at'82'Getting organised'83Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's model of agency87Reflexive agency88Non-reflexive agency88Non-reflexive agency89The self as non-reflexive object89The reflexive self-as-object89Social suffering90Agency and conditional welfare93Obligations-based approaches to welfare provision93Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Communitarianism101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction107The Australian policy realm107The Australian policy realm108Forms of welfare and state redistribution108		82
'Getting organised'83Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's model of agency87Reflexive agency88Non-reflexive agency88The self as non-reflexive object89The self as non-reflexive self-as-object89Social suffering90Agency and conditional welfare93Nolligations-based approaches to welfare provision93Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95New paternalism97New paternalism99Communitarianism91Oblues and normative roles of human service organisations101Values and normative roles of human service organisations101Street-level' bureaucracy104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction107The Australian policy realm107The Australian policy realm108Forms of welfare and state redistribution108		82
Hoggett's theoretical approach84Limits to reflexive agency85Hoggett's model of agency87Reflexive agency88Non-reflexive agency88The self as non-reflexive object89The reflexive self-as-object89Social suffering90Agency and conditional welfare93Rights-based approaches to welfare provision93Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism99Communitarianism99Agency and human service organisations101Values and normative roles of human service organisations101Values and normative roles of human service organisations101Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction107The Australian policy realm107The Australian policy realm108Forms of welfare and state redistribution108		
Limits to reflexive agency85Hoggett's model of agency87Reflexive agency88Non-reflexive agency88Non-reflexive agency89The self as non-reflexive object89Social suffering90Agency and conditional welfare93Rights-based approaches to welfare provision93Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism99Communitarianism99Agency and human service organisations100Values and normative roles of human service organisations101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Social structure107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution108		
Hoggett's model of agency87Reflexive agency88Non-reflexive agency89The self as non-reflexive object89The reflexive self-as-object89Social suffering90Agency and conditional welfare93Rights-based approaches to welfare provision93Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism99Communitarianism99Agency and human service organisations100Values and normative roles of human service organisations103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Social structure107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution108	Hoggett's theoretical approach	84
Reflexive agency Non-reflexive agency The self as non-reflexive object The reflexive self-as-object88 89 89Social suffering90Agency and conditional welfare Non-bedge approaches to welfare provision Obligations-based approaches to welfare provision Imposing obligations-based social policy: metaphors and morality Market liberalism New paternalism Socian durantizer organisations93Agency and human service organisations Values and normative roles of human service organisations 'Street-level' bureaucracy101 103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106 106Social structure The Australian policy realm107 108 100	Limits to reflexive agency	85
Reflexive agency Non-reflexive agency The self as non-reflexive object The reflexive self-as-object88 89 89Social suffering90Agency and conditional welfare Non-bedge approaches to welfare provision Obligations-based approaches to welfare provision Imposing obligations-based social policy: metaphors and morality Market liberalism New paternalism Socian durantizer organisations93Agency and human service organisations Values and normative roles of human service organisations 'Street-level' bureaucracy101 103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106 106Social structure The Australian policy realm107 108 100	Hoggett's model of agency	87
Non-reflexive agency88 The self as non-reflexive object89 The reflexive self-as-object89Social suffering90Agency and conditional welfare93 Obligations-based approaches to welfare provision93 94 Imposing obligations-based social policy: metaphors and morality93 95 97 New paternalism97 99 99Agency and human service organisations100 103 103 Chapter summary101 104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106 107 107 The Australian policy realm107 108 100		-
The self as non-reflexive object89 The reflexive self-as-object89Social suffering90Agency and conditional welfare93 Pa Rights-based approaches to welfare provision93 P4 P4 P5 P7 New paternalism97 P9 P9 P6 Communitarianism90Agency and human service organisations100 P3 P4 P597 P6 P7 P6 P7 P6 P7 P6 P7 P6 P7 P6 P7 P6 P6 P7100 P6 P7 P8 P6 P7 P6 P7 P6 P7 P6 P7 P6 P7 P6 P7 P6 P7 P6 P7 P6 P7 P6 P7 P7 P6 P7<		
The reflexive self-as-object89Social suffering90Agency and conditional welfare93Rights-based approaches to welfare provision93Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Communitarianism99Agency and human service organisations101Values and normative roles of human service organisations101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction107The Australian policy realm107The Australian federal structure108Forms of welfare and state redistribution108110110		
Social suffering90Agency and conditional welfare93Rights-based approaches to welfare provision93Obligations-based approaches to welfare provision93Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Communitarianism99Agency and human service organisations101Values and normative roles of human service organisations101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution108100108101106		
Agency and conditional welfare93Rights-based approaches to welfare provision93Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Communitarianism99Agency and human service organisations100Values and normative roles of human service organisations101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm108Forms of welfare and state redistribution108100108	The reflexive self-as-object	89
Rights-based approaches to welfare provision93Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Communitarianism99Agency and human service organisations100Values and normative roles of human service organisations101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian federal structure108Forms of welfare and state redistribution110	Social suffering	90
Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Communitarianism99Agency and human service organisations100Values and normative roles of human service organisations101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution108	Agency and conditional welfare	93
Obligations-based approaches to welfare provision94Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Communitarianism99Agency and human service organisations100Values and normative roles of human service organisations101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution108	Rights-based approaches to welfare provision	93
Imposing obligations-based social policy: metaphors and morality95Market liberalism97New paternalism99Communitarianism99Agency and human service organisations100Values and normative roles of human service organisations101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian federal structure108Forms of welfare and state redistribution110		94
Market liberalism97New paternalism99Communitarianism99Agency and human service organisations100Values and normative roles of human service organisations101'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution108		95
Communitarianism99Agency and human service organisations100Values and normative roles of human service organisations 'Street-level' bureaucracy101 103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm108 110	Market liberalism	97
Communitarianism99Agency and human service organisations100Values and normative roles of human service organisations 'Street-level' bureaucracy101 103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm108 110	New paternalism	99
Values and normative roles of human service organisations101 103'Street-level' bureaucracy104Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution108 110	Communitarianism	99
Values and normative roles of human service organisations101 103'Street-level' bureaucracy104Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution108 110	Agency and human service organisations	100
'Street-level' bureaucracy103Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution108110		101
Chapter summary104CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT106Introduction106Social structure107The Australian policy realm107The Australian federal structure Forms of welfare and state redistribution108110		-
CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT 106 Introduction 106 Social structure 107 The Australian policy realm 107 The Australian federal structure 108 Forms of welfare and state redistribution 110		200
Introduction 106 Social structure 107 The Australian policy realm 107 The Australian federal structure 108 Forms of welfare and state redistribution 110	Chapter summary	104
Social structure107The Australian policy realm107The Australian federal structure108Forms of welfare and state redistribution110	CHAPTER 6: AUSTRALIAN POLICY IN HISTORICAL CONTEXT	106
The Australian policy realm107The Australian federal structure108Forms of welfare and state redistribution110	Introduction	106
The Australian federal structure108Forms of welfare and state redistribution110	Social structure	107
Forms of welfare and state redistribution 110	The Australian policy realm	107
Forms of welfare and state redistribution 110	The Australian federal structure	108
	-	
		-

Australian industry policy	111
Setting the industry policy context	111
Industry policy under the Howard Government	112
Australian industrial relations policy	113
The rise of precarious employment	113
Industrial relations policy under the Howard Government	114
Work Choices industrial relations policy	115
Australian social policy	117
Perspectives on the welfare state	118
Australia's mixed economy of welfare	119
Australian welfare rationalities	120
The rise of 'active' welfare policies and contractualism	121
Social policy under the Howard Government	123
Social policy and the Job Network	125
Mutual Obligations and the enterprising individual	126
A neoconservative shift in social policy	127
Chapter summary	129
CHAPTER 7: POLICY ACTORS' VALUES AND INTENTIONS	130
Introduction	130
Conditional welfare under the Howard Coalition Government	132
Theme 1: Mutual Obligations policy and the Job Network	134
Introduction	134
Mutual Obligations policy: policy actors' interpretations	136
Welfare as a 'safety-net'	138
The language of Mutual Obligations policy	140
Job Network: Mutual Obligations service provision	141
Policy actors' views on Job Network	143
Job Network: a 'moral' and 'social' market	143
Theme 2: Human agency and welfare dependency	146
Explaining welfare dependency	146
'Exploitative' and 'passive' expressions of agency	147
Imposing 'tough love' as policy	149
Theme 3: Policy actors' values and policy intentions	153
Liberal Party values and platform	153
The values of the Howard Coalition Government	154
Moral values	155
'Australian' values	155
Private enterprise values	160
'Religious' values	163
Framing the subsidiarity principle	168
Chapter summary	170

CHAPTER 8: SUBJECTIVE EXPERIENCES OF JOB LOSS	172
Introduction	172
Case study respondents' backgrounds	173
Overview of first semi-structured interviews	173
First worker interviews	174
Theme 1: Working life at Mitsubishi	174
Negative aspects	174
Positive aspects	176
Mitsubishi's wider influence in workers' lives	178
Theme 2: Formal supports: Mitsubishi, the union and Job Network	179
The role of Mitsubishi	179
The role of the union	182
The role of the Job Network	185
Positive accounts of Job Network	187
'Hassling': meeting agency administrative requirements	187
Fragmented and limited service provision	189
Perceived lack of transparency and equity in service provision	192
Paternalism	193
Theme 3: Subsequent employment	194
Comparative income	195
Comparative working conditions	195
Theme 4: Consequences for workers' health and well-being	198
Summary of findings from the longitudinal study	199
Overview of case study respondents' health outcomes	200
Age and job loss consequences	201
Suicidal ideation	202
Stress	203
Financial stress	208
Experiencing a grieving process	209
Changes to workers' self-perception	212
Mental health and broader social relations	214
Theme 5: Job loss and subjectivities	216
Trust	216
'Moving on' following job loss	219
Advice to others facing redundancy	220
Second worker interviews	223
Theme 1: Reviewing the role of Job Network	224
Theme 2: Respondents' financial status	229
Theme 3: Changes to perceived control over life	230
Theme 4: The value of the redundancy package	232
Theme 5: The self in a social context	233

Introduction Overview of key findings Thematic analysis 1: Subjective experiences of job loss Thematic analysis 2: Policy actors' values and intentions Structure and agency perspectives in the case study Study findings: implications for future policy Identifying values informing policy intentions Understanding social and structural determinants of health Acknowledging complex human subjectivity Embedding recognition and respect in social policy Adopting 'good enough' principles for welfare Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Further research Chapter summary and concluding reflections		
Overview of key findings Thematic analysis 1: Subjective experiences of job loss Thematic analysis 2: Policy actors' values and intentions Structure and agency perspectives in the case study Study findings: implications for future policy Identifying values informing policy intentions Understanding social and structural determinants of health Acknowledging complex human subjectivity Embedding recognition and respect in social policy Adopting 'good enough' principles for welfare Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	CHAPTER 9: DISCUSSION AND CONCLUSION	238
Thematic analysis 1: Subjective experiences of job loss Thematic analysis 2: Policy actors' values and intentions Structure and agency perspectives in the case study Study findings: implications for future policy Identifying values informing policy intentions Understanding social and structural determinants of health Acknowledging complex human subjectivity Embedding recognition and respect in social policy Adopting 'good enough' principles for welfare Promoting capability and responsibility Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Introduction	238
Thematic analysis 2: Policy actors' values and intentions Structure and agency perspectives in the case study Study findings: implications for future policy Identifying values informing policy intentions Understanding social and structural determinants of health Acknowledging complex human subjectivity Embedding recognition and respect in social policy Adopting 'good enough' principles for welfare Promoting capability and responsibility Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Overview of key findings	239
Study findings: implications for future policy Identifying values informing policy intentions Understanding social and structural determinants of health Acknowledging complex human subjectivity Embedding recognition and respect in social policy Adopting 'good enough' principles for welfare Promoting capability and responsibility Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections		239 240
Identifying values informing policy intentions Understanding social and structural determinants of health Acknowledging complex human subjectivity Embedding recognition and respect in social policy Adopting 'good enough' principles for welfare Promoting capability and responsibility Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Structure and agency perspectives in the case study	241
Understanding social and structural determinants of health Acknowledging complex human subjectivity Embedding recognition and respect in social policy Adopting 'good enough' principles for welfare Promoting capability and responsibility Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Study findings: implications for future policy	243
Acknowledging complex human subjectivity Embedding recognition and respect in social policy Adopting 'good enough' principles for welfare Promoting capability and responsibility Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Identifying values informing policy intentions	244
Embedding recognition and respect in social policy Adopting 'good enough' principles for welfare Promoting capability and responsibility Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Understanding social and structural determinants of health	245
Adopting 'good enough' principles for welfare Promoting capability and responsibility Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Acknowledging complex human subjectivity	246
Promoting capability and responsibility Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Embedding recognition and respect in social policy	247
Promoting a progressive policy frame Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Adopting 'good enough' principles for welfare	248
Welfare to work policy under an alternative Australian political regime Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Promoting capability and responsibility	249
Thesis strengths and limitations Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Promoting a progressive policy frame	251
Thesis strengths Thesis limitations Further research Chapter summary and concluding reflections	Welfare to work policy under an alternative Australian political regime	252
Thesis limitations Further research Chapter summary and concluding reflections	Thesis strengths and limitations	254
Further research Chapter summary and concluding reflections	Thesis strengths	254
Chapter summary and concluding reflections	Thesis limitations	255
	Further research	255
REFERENCES	Chapter summary and concluding reflections	256
	REFERENCES	258
APPENDICES	ADDENDLCES	289

List of figures

Figure 1: Positioning the thesis in relation to the main longitudinal study	51
Figure 2: Forms of agency: Lister	81
Figure 3: Hoggett's model of agency	88

Summary

This thesis is a case study of job loss in an Australian state with historical dependence on manufacturing industry. The overall aim is to describe and explain the consequences of job loss for the health and well-being of South Australian automotive workers who were retrenched as part of industry restructuring. The job loss occurred as a result of the downsizing and partial closure of Mitsubishi Motors' South Australian plant in 2004 and 2005 when over 1000 workers lost their employment. The study situates workers' experiences within the historical context of the broader Australian policy environment, and uses its findings to identify implications for Australian social policy in the 21st century.

This thesis adopts a critical theoretical approach, with an agency and structure perspective informed by the revival of interest in human agency in social policy and welfare research in recent decades. The study comprises two stages. The first stage includes two waves of 33 in-depth semi-structured interviews which capture the personal accounts of retrenched workers. The second stage utilises policy and other documents to present the values, views, and policy intentions of several key policy actors in the Howard Coalition Federal Government in a thematic analysis of welfare conditionality. A key finding from the first research stage was the severe consequences of job loss for workers' mental health. Another key finding was that formal supports were constrained by the structures of a neoliberal policy environment; in particular welfare-to-work policy. Other findings include a more precarious employment environment than the Mitsubishi workplace, with reduced income, poorer working conditions, and heightened insecurity. Main findings from the second research stage were that the neoliberal values informing policy actors' intentions underpinned welfare-to-work policies that were arguably harsh and judgemental. These reflected negative assumptions concerning welfare dependency and welfare recipients' motivation and agency; assumptions that contrast with the agency and resilience often displayed by the retrenched workers. Study findings reveal a dichotomy between the needs of retrenched workers and the values and intentions underpinning neoliberal policy. Theorising this dichotomy highlighted policy implications, with a range of enabling values and concepts outlined to inform more protective Australian social policy for the 21st century.

Declaration

I certify that this thesis does not incorporate without acknowledgment any material previously submitted for a degree or diploma in any university; and that to the best of my knowledge and belief it does not contain any material previously published or written by another person except where due reference is made in the text.

Julia Anaf

Acknowledgements

I wish to acknowledge and thank those who have contributed to this thesis, especially my three supervisors who offered their critical oversight and thoughtful advice throughout my candidature. I thank Professor Fran Baum for the privilege of undertaking a PhD in the Southgate Institute and for giving me a much better understanding of the social determinants of health and health equity. I thank Associate Professor Fiona Verity for her many insights on social policy and for encouraging me to write a doctoral thesis. I thank Dr Lareen Newman for her expert guidance on the research process and for applying her keen eye and attention to detail in my work. I thank them all for sharing their academic expertise, for offering their support and encouragement, and for being generous with their time.

Although I did not meet the retrenched Mitsubishi workers whose personal accounts of job loss I explored as part of this thesis, I appreciate the opportunity to share their accounts of what it is like to be part of a mass layoff as a result of industry restructuring. I hope to have conveyed the significance of their experiences in undertaking this research. I also acknowledge and thank the Australian Health Inequities Program (AHIP) for the financial support which made this project possible, as well as members of the 'Mitsubishi Team', including Dr Anna Ziersch and Gwyn Jolley whose knowledge of the broader Mitsubishi research project I called upon at times.

I am grateful for the friendly assistance of the administrative staff in both the Southgate Institute and the Department of Public Health, with particular thanks to Patricia Lamb, Simeon Sharo, Helen Scherer, Jodie Waite, Carly Gowers, and Fran Banytis who assisted in the presentation of my thesis. The friendship, support, and shared experiences of fellow students helped me to keep my own project in perspective. In particular I thank Kathryn Browne-Yung and Louise Townend for providing helpful comments on different aspects of my thesis. Together with Ruth Campbell and Sabitra Kaphle they shared with me the rewards and challenges of an extended period of study.

The support of my family has also been invaluable, especially that of my 'thesis widower' Gil. I thank him for his emotional support, for maintaining his good

humour in the face of my preoccupation, and for being a 'sounding board' on many aspects of my work. I also thank my daughter Sophie and son Alex for their encouragement and support: Sophie for helpful insights gained from having completed her own PhD and Alex for plying me with good coffee. I also appreciate the interest shown by my mother Laurie in her 'perpetual student's' project.

I dedicate this thesis to my first grandchild, Chloe, born in 2010.